Private Military and Security Companies in the United States
-Evolution, Legal Regulation and Perspectives

Zacon Corina

Received: 9 September 2021 Accepted: 5 October 2021 Published: 15 October 2021

Abstract
Summery-The United States is currently the most important subject of international law regulating and using the services of private military and security companies nationwide. This type of companies, as well as mercenary as a negative phenomenon specific to armed conflicts, did not appear on the USA territory, still, in the second half of the 20th century, they had here the most dizzying development in the world. The United States regulates very closely the activity of military and private security companies and uses the specific and complex services provided by them to increase the military and operational capabilities of its own forces. These companies participate directly or indirectly in most military operations, both official and those that the government does not assume. This article analyzes the evolution and essence of the normative acts system that regulates the legal status of companies and their employees in the USA, in the light of specific examples and judicial practice.

Index terms—private military and security companies, national regulation, armed conflict, international humanitarian law.

1 Introduction
Although the Private Military and Security Companies (hereinafter-PMSC) bear a striking resemblance to mercenaries, the modern private military companies have developed over the years a rather sophisticated business and operations model, depending on the specific needs of the post-Cold War period. We consider that this complex nature of the activities carried out in favor of states and international organizations is in fact the reason why it has allowed them to obtain both implicit and explicit legitimacy.

However, the existence of private military and security companies is not disputed, even though the use of these private actors compromises the security of states and the confidence of citizens in democratic practices and institutions. This is due to the fact that these companies operate without any effective approval, supervision or public accountability, but only in the financial interest. While entrepreneurs are interested in the economic growth generated by private military and security companies, amazingly, the economic support of armed conflicts is not accepted by the international community, just because an armed conflict for a strictly economic reason would be seen as repulsive socially and politically for the majority of society.

Each government operates within a separate national legal framework, which defines the limits of the legal power activity, as well as the decision-making process at the state level. The cooperation between complex and unique decision-making elements is shaped by the rules of law and judicial practice. In democratic states, the rules of law governing the activity of state power, including the use of violence, will result from the will of the citizens who are represented by the government. This is due to the fact that the modern state is built on the principles of the rule of law in which accountability and monopoly on violence are entrusted to the state. The rule of law is most often used as a synonym for law and order and establishes that all power within a government must be exercised in accordance with legal provisions. ?? The 34 th President of the United States, Dwight Eisenhower, mentioned that: "we must avoid the acquisition of unjustified influence by the military-Thus, if the government of a state chooses to use private military and security companies in its operations, then, theoretically, it is at the discretion of the citizens of that state to change the law in such a way as to limit or prohibit the state from recruiting private military and security actors, if citizens are dissatisfied with such decisions.
In 1850, the American detective A. Pinkerton founded a private detective agency, whose services were used by the US Department of Justice to detect and capture criminals who disrespected the federal laws. The agency was engaged in investigating crimes, gathering evidence, conducting interrogations and assisting in the arrest of criminals. However, in 1893, the Anti-Pinkerton Act was adopted, which prohibited the government from hiring Pinkerton and other similar private companies to execute government functions.

The legal regulation of PMSC activities is the most developed in the United States compared to other countries. US Office of Management and Budget has developed in Circular no. A-76 guidelines according to which only certain government functions can be delegated to private companies for execution. The 1998 federal law “on the reform of the functions accomplished by federal authorities” required all federal agencies to conduct an audit and identify activities that could be classified as state-owned or exclusively governmental. The circular defines an exclusively governmental function, which is so closely linked to the public interest that it requires only government officials to perform it. The criteria that would make it possible to define a function as exclusively public or state one are not provided in the Circular.

The potential for disastrous growth in their power exists and will persist”. Only few years later, the private military and security companies initiated a new market and transformed this concept into a worldclass industry. As Jennings K.M. stated: “The war has always been a matter of profit and plunder. What is changing is how those profits are distributed”. One of the reasons for returning to the services of private companies, scientists say, is the precondition of American politicians regarding the reduction of costs for PMSC services compared to the cost of maintaining the army.

The international community has frequently referred to these actors and defined them as: mercenaries, security consultants, civilian contractors, private military companies, private security companies, private military security companies and private military companies, combatants, but so far neither people who form these entities nor the companies, do not have a well-established national or international legal status.

The involvement of the private sector in carrying out government tasks in the United States is not new: during the First World War, the ratio between private employees and the US military was 1:24, during the Second World War 1:7, during the conflict in Vietnam 1:5, and in Iraq 1:13.

The US Department of Defense became more interested in the services of private companies during the ruling of President B. Clinton, when the auction took place and some radio bands and space communication channels, previously reserved by the military, were sold to private individuals. In the United States, there are two acts, the Alien Tort Claims Act (“ATCA”) and the MEJA. Some mark that ATCA provides an adequate and viable basis for prosecuting private military companies under international law: which provide some regulation and control over private military and security companies. However, both acts are severely limited in scope. However, as the Supreme Court’s judgment on ATCA describes, only foreign nationals can initiate an action under the ATCA, they must do so in the United States and can do so only for acts that disrespect a treaty signed by the United States or “the customs and traditions of civilized nations”. Instead, MEJA is beginning to provide some security when it comes to prosecuting employees of private military companies for committed crimes. However, MEJA has serious shortcomings, as it only applies to service providers who have contracted directly with the Department of Defense. After the events in Abu Ghraiib Prison highlighted the fact that some Therefore, the scope and legal power of the ATCA are limited and many categories of crimes are not subject to its jurisdiction. However, none of the draft laws has yet been adopted. In addition, an amendment to Ronald W. Reagan’s National Defense Authorization Act for fiscal year 2005 and the Contract Accountability Act.
Both acts seek to expand to include the staff of private military and security companies, removing the limitation that they must be employed by the Department of Defense. Under the proposed acts, any private military staff employed by any agency would fall within the regulatory area of the MEJA as long as their recruitment was in support of a mission of the Department of Defense. On December 5th, 2007, a memorandum of understanding was signed between the US Department of Defense and the State Department. Under the Memorandum, the State Department and the Pentagon coordinate PMSC operations, establish grounds for expands jurisdiction over the private military and security companies’ staff, regardless of the agency that hired them, still it states against that they must not be hired in supporting a mission of the Department of Defense abroad.

All of this is widely desired, but control over PMSCs and PMSC staff in situations where the Department of Defense is not involved. There are hundreds of military projects in which the Department of Defense is not involved, but in which the United States should extend its jurisdiction and oversight over private military and security companies operating in those conflict zones. Despite the bans, PMSC staff defended the military installations in the War Zone. In its reports, the US Congress indicated that since 2005, "Xe company" (Blackwater) employees have been involved in 200 escalation incidents involving the use of firearms. Under the contract, PMSC employees are not allowed to use firearms for the purpose of the attack; meanwhile, in 80% of cases, they were used in such circumstances.

PMSC employees are given permission to carry weapons in accordance with Part 5 of the Memorandum, after confirming their ability to use them. The right to bear and use weapons is enshrined in a federal contract between the government and the PMSC and in a contract between the employee and the company. In this case, special permit to transport and use weapons issues to the employee. For the past two decades, the United States has issued export licenses to US private military and security companies, in accordance with the United States Arms Export Control Act and international arms transfer regulations. In addition, once a company has received its license, there are no other control or reporting requirements. In fact, the proposed Green Paper in the United Kingdom takes into account the American type of regulatory system, although it has pros and cons. The US Department of Defense must notify the Department of Justice and provide all the information necessary to conduct a thorough investigation. The latest armed conflict in Equatorial Guinea illustrates how the United States uses the licensing system of private military companies to influence the activities of private military and security companies Parties to a federal contract do not have the right to modify or revoke contracts in the same manner as parties to commercial transactions. The US refusal to issue a license continued until the nature of the commitment included human rights training. After spending a considerable amount of money and time to obtain a license from the United States government, MPRI could now claim, with some justification, that the US Department of Defense supported their intervention.

4 Memorandum of the Congress of the United States Additional information about Blackwater

By hosting private military companies within its borders, the United States has successfully influenced the activities of private military companies with reduced expenses for taxpayers. The disadvantage of this contract is that the process leaves the mark of state approval on the activity of private military and security companies. In accordance with the Arms Export Control Act 27 and the International Arms Trafficking Regulations, 778 The US Congress has repeatedly noted that federal laws require the executive branch to report to Congress only on contracts totaling more than $ 50 million, the US State Department grants PMSC licenses that operate under a contract with foreign states. US PMSCs often register their business in another country, avoiding the high costs of the licensing procedure. In this regard, the United States should require private military and security companies in its territory to be accredited or licensed independently. A likely source of this independent accreditation would be one of the many associations of existing private military and security companies. In fact, some of the associations have already launched limited regulatory and accreditation mechanisms. So far, however, the United States has not required any of its private military contractors in Iraq to receive such accreditations.

Licensing or accreditation would help ensure the transparency of the company’s activities and the contract.
While the US has tried to license US-based companies, they have failed to adequately monitor these companies once the license is issued. Only an international accreditation system is able to ensure quality private military and security companies, trained to carry out security missions. Thus, the US should make a concerted effort to encourage the use of these independent international systems and use them as part of their contracts. Even if the industry may not have been mature enough at the beginning of the Iraqi invasion to provide such a system of verification of private military companies, this can no longer be an excuse. In addition, while the costs of checking and monitoring Iraqi military and private security companies can be costly, poor monitoring and surveillance leads to corruption and wastage that is in itself quite costly. This is the right time for the industry to develop a program to accredit private military and security companies and to provide at least minimum guarantees that they meet basic standards. As the largest user of these forces, the United States should initiate the process, requesting an independent international accreditation of the private military and security companies’ contracts.


Figure 1:


Figure 2:


25 US Department of Defense Instruction on Criminal Jurisdiction of Civilians Employed or Following the Armed Forces Outside the United States, dated 03.03.2005 Nr. 5525


[Note: operating]

Figure 3:
4 MEMORANDUM OF THE CONGRESS OF THE UNITED STATES
ADDITIONAL INFORMATION ABOUT BLACKWATER

[Logistic Civil Augmentation Program (LOGAP), Army Regulation (AR) 700-137) on-line Available on Internet]

‘Logistic Civil Augmentation Program (LOGAP), Army Regulation (AR) 700-137) on-line’.

https://armypubs.army.mil/epubs/DR_pubs/DR_a/pdf/web/ARN2768_A Available on Internet

(Available on Internet)

[Meja Clarification Act ()] ‘Office of Management and Budget Circular, Performance of Commercial Activities

(Memorandum of the Congress of the United States Additional information about Blackwater USA. on-line. accessed 10.10.2021]. Available on Internet)

globalsecurity.org/military/library/report/2002/mercenaries.pdf Available on Internet,

[Public Law 105-270 Federal Activities Inventory Reform Act, 19.10 ()] Public Law 105-270 Federal Activities
Inventory Reform Act, 19.10, 1998. (on-line


Cornell University Press. 360. (1st edition)


[US Department of Defense Instruction concerning PMSC personnel involved in emergency operations (2009)]


[US Department of Defense Instruction on Criminal Jurisdiction of Civilians Employed or Following the Armed Forces Outside the United States] US Department of Defense Instruction on Criminal Jurisdiction of Civilians Employed or Following the Armed Forces Outside the United States, 2005 Nr. 5525. (dated 03.03)