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Public Records and Management of Information Materials in Nigerian Local Government: A Transformative Route Okafor, Nneka Ifeoma¹ ¹ University of Nigeria, Nsukka Received: 16 December 2017 Accepted: 31 December 2017 Published: 15 January 2018

7 Abstract

In every organization, set objectives had always remained paramount for its growth and 8 delivery of quality services. Local government like every other organization has its objectives 9 to be achieved and these could only be delivered through effective and efficient utilization and 10 management of information and records at its disposal. Worrisome is the continued existence 11 of the institution of local government in Nigeria which has in the recent time attracted many 12 criticisms due largely to serial poor performances in achieving quality service delivery to the 13 people within its area of jurisdiction. However, it is against this established premise that the 14 paper sets to appreciate available information materials and records management for quality 15 service delivery in Nigerian local government system. Methodologically, the study adopts 16 qualitative method and data were ostensibly generated through secondary sources of data 17 collection and analyzed in content. The findings of the study revealed that serial poor 18 performances of local government in developmental state of Nigeria were because of poor 19 culture, negligence, improper and ineffective documentation of information materials at the 20 disposal of local government. However, the paper on its part strongly recommends a 21 transformative route such as the utilization of e-governance and frequent auditing in the 22 administration of local government. 23

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25 Index terms—local government, nigeria, records, registry, service delivery.

²⁶ 1 Introduction

he position of local government as the third-tier level of governance has come to the level where it strives to 27 deliver based on the constitutional provisions establishing it. These are the functions that local government has 28 been charged to ensure smooth operation of the third-tier governance in country. In Nigeria, local government has 29 been periscope based on the utilization and management of information materials made available at its disposal. 30 The resultant seems that local government in Nigeria is still battling with treatment to cope with the trending 31 information development sweeping the entire world. However, the development gap between the locales and the 32 institution of local government has been a source of worry to many as government at the grass roots level has 33 34 continued to fail to take cognizance of the needs and deliver on its good promises. 35 Moreover, scholars and other relevant stakeholders had over time fingered at the inabilities of third tier level

of governance to keep up-to-date records and vital information materials at its disposal. The development of information and the utilization of records resources have become a matter of strategies for ensuring transparency and accountability in the local government. In this regard, the institution of local government cannot be adequately being exempted from proper use of information materials for the achievement of maximum productivity. It is noted that information is the life wire of every organization and that; local government councils cannot claim to have been performing without adequate appreciation, utilization and management of information records within its jurisdiction.

3 B) RECORD BOOKS AND INFORMATION MATERIALS AVAILABLE IN NIGERIAN LOCAL GOVERNMENT

Furthermore, over the decades, an unprecedented increase in the volume and complexity of records and information materials at the local government level is a direct result of the global increase in the socio-economic, scientific and technological innovations ??Nweke, 2003:9). According to scholars like Abada, Okafor and Omeh (2018); Nweke (2003) and ??bass (2003:10), they aver that records and information materials require proper management with a view to enhance productivity, efficiency and effectiveness in the discharge of essential functions of local government. However, it is based on this backdrop that the paper sets to appreciate the position of information management and records keeping for quality service delivery in the Nigerian local government.

a) Managing Public Records and Information Materials for Service Delivery in the Local Government

The local government councils in Nigeria had been pre-occupied with enormous activities and functions that 52 require collection, filing, documentation and retrieval of information for up keep of the third-tier governance in 53 Nigeria. The ability of local government councils in the transitional society of Nigeria to manage such gamut of 54 information and organize them for records purposes makes local government registry the custodian and manager 55 of information in the local government. Records are very significant and strategic T Volume XVIII Issue II 56 Version I for effective administration of local council. Accordingly, without good records keeping and availability 57 of information materials, there cannot be an iota of accountability for maximum production and service delivery in 58 the local council. It is pertinent to note that local government without proper records and information materials 59 at its disposal is forced to take decision and make policies on ad hoc basis without the benefit of an institutional 60 memory, ??Abass, 2003:14). 61

The poor delivery by Nigerian local government on the dividends of its institutional provisions is largely hinged 62 on its inactive nature toward records keeping and making them available when needed. Sadly, it is observed that 63 the inability of local government in Nigeria to achieve set objectives and fundamental targets were because of 64 poor and ineffective handling of records and management of rare information materials. According to Unuigbe 65 (1990); Evborokhai (1990); and ??legbeleye (1988); they identified the factors that had proved intractable and 66 stubborn towards achieving quality services by the local government. According to them, they observed that the 67 absence of an enforcement of records, mismanagement programs, gross inefficiency, lack of continuity in policies, 68 procedural deficiencies and leakages as huge causes of poor public service delivery by Nigerian local government. 69 70 Corrobating the above, Abdullahi; Abiola & Abduwahab (2016:53), ??njama (1998), noted that one of the 71 fundamental factored problems conscripting the operation of local government as it concerns public records 72 and management of information materials in Nigeria are lack of financial resources, poor management and inappropriate staffing training and development. It is the misplacement of priorities, weak local government 73 general order and lack of established new laws for regulating the conducts of the staff of the local government; then 74 coupled with unavailability of records units and centers, shelves, logbooks and registers and manual method for 75 creation, filing and retrieval of information that had forced the existence of local government in the contemporary 76 global governance in to an illusion. 77

⁷⁸ 3 b) Record Books and Information Materials Available in ⁷⁹ Nigerian Local Government

The daily administration and routine practices in the local government cannot be really over-emphasized as they are expected therein to contain every actions and inactions of government. This is to say that local government is full of activities and functions and there is the need to record them in their appropriate registers for proper documentation and records purposes. However, to carry out local government obligations, ??ni (2003:44), maintained that certain records have to be put in place for prudent maintenance by the officials of local government.

As contained in the Financial Memorandum (FM), the chairman of the council who is the chief executive officer shall face periodic checks in order to ensure full adherence to the Financial Control and Management Act of 1958.

In the management of records and information materials in the local government, there are about twenty-four vital record books and information materials at its disposal which must not only be made available, but must always be kept and maintained. These records books and information materials include but not limited to the following:

93 ? The cash book: It is the book for recording detailed particulars of all money received and paid in the local 94 government. All cash transactions and transaction with cheque must be made through the cash book. This is 95 to acknowledge that the cash book is a book at the centre of administration of the local government financial 96 management, because all transaction in the local government has high degree of affinity with it. ? Monthly Trial Balance: The monthly balance of the local government shows the debits and credits balances extracted 97 from the ledger; to show the arithmetical accuracy of the ledger. In the preparation and compilation of the local 98 government trial balance, all the ledger accounts must be prepared and the balance extracted and entered in the 99 trial balance; that is the totals of debits and credit must be equal. When there is a difference between the two 100 sides, then some errors have occurred. 101

? Personal Emoluments Register: According to Ayeni (2003), and Oni (2003); they see Personal Emoluments 102 Register (PER) as records containing information in respect of every employee of the local government by 103 departments indicating details of head and sub-heads to which salary is chargeable, name of employee, post, 104 grade level, salary, personal allowances and relevant authority for the employee is also entered therein together 105 with the payment voucher number. ? Suspense Ledger: it is the accommodating ledger for all the various 106 suspense accounts opened in the local government. Suspense account in the local government is account used 107 to record the difference on a trial balance temporarily until the errors are detected and corrected. This will be 108 shown on the assets side, if the difference is a debit and on the liabilities side, if it is a credit. When errors affect 109 the trial balance, it must pass through the suspense account. The correction requires some account to be debited 110 or credited and the corresponding debit or credits must be made in the suspense account. (Longe and Kazeem, 111 2012; Abada, Okafor & Omeh, 2017). 112 II.

113

4 Methodology 114

The day to day execution of the activities of the government at the grass roots level has seems to have been 115 neglected over time. This is due largely to poor records keeping and management of information materials at 116 the disposal of the local council. Methodologically, the study adopted documentary method. Data for the study 117 were gathered through secondary sources of data collection and data analyzed in content. The secondary sources 118 of data collection include text books, journal articles, archival records, mimeograph etc. 119

III. 5 120

Findings 6 121

122 The findings of the study revealed that the institution of local government in Nigeria has adequately lacked the culture of managing information and other relevant documents made available at its disposal. Also, identified as 123 gap is the poor state of information materials and documents, inability to distinguish records books for different 124 records purpose among the staff of the local government. The needed human resource that would have helped 125 as the custodian of records and information in the local government lacked the requisite skills, training and 126 development in the contemporary act of secretarial jobs. 127

7 IV. 128

8 Results 129

However, the results of the findings depict that local governments in Nigeria cannot by any means claim to have 130 delivered or discharged the dividends of good governance to the locales. Also, inability of local government and 131 staff to take proper account of records, and information materials hamper the execution and administration of 132 auditing system in the local government for quality service delivery. 133

V. Conclusion and Recommendations 9 134

The study aimed at interrogating and appreciating the position of records keeping and management of information 135 materials available at the disposal of the local government. These records, registers etc are necessities for 136 efficient and effective administration of local councils in Nigeria. The paper discloses that the inabilities of local 137 governments in Nigeria to achieve a clear template of governance at grass roots level were significant attributed 138 to poor culture of information management of records keeping and total negligence by the staff due to insufficient 139 knowledge and skills in the act of secretarial obligations. However, arising from the results of the findings; the 140 paper sets to recommend the following practical and theoretical strategies for public policy by government and 141 other relevant stake holders to reposition the system of local government to met demanding needs of the local 142 populace. 143

? There should be a platform for e-governance at the local government level. This will enhance quality records 144 keeping and retrieval of information as at when due. Vital informational materials for the local council should 145 be stored online to avoid unwarranted disposal of essential materials. ? The practice of auditing at the third tier 146 level of government shall not be ceased. This would help to appraise how well the local government has done in 147

regard to information materials at its disposal 148

[Note: 1.Abada, I.M. Okafor, I.N & Omeh, P.H. (2017). "Contributory Pension Scheme and Management of Retirement Benefits in the University of Nigeria, Nsukka: An Ethical Appraisal" A Paper Presented at Volume XVIII Issue II Version I 39 (F)]

Figure 1:

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