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Nile River's Basin Dispute: Perspectives of the Grand Ethiopian Renaissance Dam (GERD)

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7 Abstract

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Transboundary river basins are under increasing pressure due to population growth, agricultural and industrial developments, and climate change, as well as river pollution. Water scarcity is on the increase due to the increasing gap between water demands and supply. This will result in more tensions, disputes, conflicts, and deadlocks in negotiations over water distribution, length of time it takes to fill the reservoir, and allocation. Ethiopia is building the Grand Ethiopian Renaissance Dam (GERD) on the Blue Nile River with a hydropower capacity of 6,000 MW. The total estimated cost of the project is US4.8BillionandwillbethelargestdaminAfrica, whichismuchlargerthantheAswanDaminEgypt.Regionalcom

Index terms— Ethiopia, Egypt, Sudan, Nile Basin, Millennium Dam, Grand Ethiopian Renaissance Dam
 (GERD), Hidase Dam, Aswan dam.

11 **Introduction**

hen water quantity or quality degrades, it leads to more competition among water users for meeting the rising 12 water demands (Yihdego and Al-Weshah, 2016). The situation is more destabilizing in the transboundary 13 river basins (the Great Lakes of the United States and Canada; Lake Victoria of Africa, Lake Malawi, Lake 14 Tanganyika, and the rivers: Nile, Amazon, Rhine, Congo, Danube, Mekong, Indus, Jordan, Tigris-Euphrates, 15 and the Brahmaputra, to name a few). Experience has shown that such disputes can be solved through mutual 16 17 cooperation on sharing water. Legal agreements on water sharing have been negotiated and maintained even as 18 conflicts have persisted over other issues. Thailand, Vietnam, Laos and Cambodia have been able to cooperate since 1957 within the framework of the Mekong River Commission. Hydroelectric dams are increasingly popular 19 in waterrich countries of Sub-Saharan Africa, especially those less endowed with oil. For example, a 250-MW 20 dam was completed in 2012 on the Nile in Uganda. A 300-MW dam was also built by China and completed 21 in 2009 on the Tekeze River in Ethiopia. A smaller, 120-MW dam was completed in 2012 on the Wele River 22 in Equatorial Guinea, to mention a few. On the other hand, the Jordan River and its tributes, for example, 23 have been considered as a tension point between the sharing countries of the River, namely: Lebanon, Syria, 24 Jordan, Palestine, and Israel (Salem, 2009). Also, the Grand Ethiopian Renaissance Dam (GERD), which is 25 under construction on the Blue Nile River near the Ethiopian-Sudanese borders might be a trigger point for 26 conflicts among Ethiopia, Sudan, and Egypt. The idea of a dam on the Nile River in Ethiopia, and the threat 27 28 this would pose for Egypt, have been on the minds of the people of the Nile Basin for centuries. Ethiopia has 29 long claimed a right to use Nile waters, but it was only in 2011 that Meles Zenawi (the former Prime Minister 30 of Ethiopia from 1995 to 2012) announced that Ethiopia would begin construction of a large dam on the Blue Nile River, near its border with Sudan. The advantages of storing Year 2017 water in the Blue Nile gorge for 31 hydropower generation and flood control have been recognized for decades. But until recently Ethiopia did not 32 have the political or financial strength to pursue this economic development strategy, without the assistance from 33 the USA and Israel. According to Kenawy (2013), the issue of the Nile water for Egypt is the issue of "life or 34 death", and one of the issues of the conflict that was raised between Egypt and the Nile Basin countries on water 35 resources through the past three decades, as a result of absence of Egypt from Africa during this period. This is 36

in addition to the entry of the USA, Israel, and the World Bank to the Nile Basin's countries and manipulation 37 of the issue of water security, and the launching of new concepts, including water pricing, water privatization, 38 and exchanging of water by these forces. All of these influences may lead to a conflict among those countries 39 in the coming years. Lake Malawi, also called Lake Nyasa in Tanzania and Lago Niassa in Mozambique, is the 40 41 lake located between Malawi, Tanzania, and Mozambique, and is ranked 3 rd in Africa and 9 th in the world in size, and 2 nd deepest in Africa ??Yihdego and Andrew, 2016). It has the highest number of fish species than 42 any other lake. The partition of the Lake's surface area (29,600 km 2) between Malawi and Tanzania is under 43 dispute. Tanzania claims that the international border runs through the middle of the Lake. On the other hand, 44 Malawi claims the entire surface of this Lake that is not in Mozambique. Both sides cite the Heligol and Treaty 45 of 1890 between Great Britain and Germany concerning the borders. The wrangle in this dispute occurred when 46 the British colonial government, just after they had captured Tanganyika from Germany, placed all of the waters 47 of the Lake under a single jurisdiction, that of the territory of Nyasaland, without a separate administration for 48 the Tanganyikan portion of the surface. Later in colonial times, two jurisdictions were established. The dispute 49 came to a head in 1967 when Tanzania officially protested to Malawi; however, nothing was settled (Chitsulo, 50 2012). Occasional flare-ups of conflict occurred during the 1990s and in the 21 st century. In 2012, Malawi's oil 51 exploration initiative brought the issue to the fore, with Tanzania demanding that exploration cease until the 52 53 dispute was settled (allAfrica, 2012). Lake Tanganyika is an African great lake, and is estimated to be the second 54 largest freshwater lake in the world by volume, and the second deepest, in both cases, after only the Lake Baikal in Siberia. It is also the world's longest freshwater lake. The Lake is divided among four countries -Tanzania, 55 Democratic Republic of the Congo (DRC), Burundi (8% of shoreline), and Zambia (6%), with Tanzania (46%) 56 and DRC (40%) possessing the majority of the Lake. The water flows into the Congo River system and ultimately 57 into the Atlantic Ocean. The total Lake's surface area is 32,600 km 2 . No disputes have emerged in the Lake 58 Tanganyika yet, but as the borders between the four littoral countries have not be demarcated, potential for 59 disputes exist. The Lake is divided by a median line, but given that Lake levels have dropped considerably in 60 recent years where that line lies needs to be fully established. 61

The Tigris and Euphrates Rivers: Both rivers are transboundary sources of water among Turkey, Iraq, Syria, 62 Saudi Arabia, and Iran. Although Saudi Arabia and Iran are considered as drainage basin states, they are usually 63 not included in studies of the basins of the two rivers. The Tigris River is approximately 1,840 km long, while 64 the Euphrates is between 2,700 and 3,000 km long, making it the longest river in south-west Asia. Both rivers 65 originate in the mountainous region of southern Anatolia in eastern Turkey. The drainage basin of the Euphrates 66 is located 28% in Turkey, 17% in Syria, 40% in Iraq, and 15% in Saudi Arabia. Meanwhile, the Tigris Basin is 67 stretched into Turkey (12%), Syria (0.2%), Iraq (54%), and Iran (34%). Both rivers merge in their last 190 km, 68 forming the Shatt Al-Arab before flowing into the Arabian (Persian) Gulf. Water flow is roughly estimated at 69 around 32 BCM/yr for the Euphrates River, while it is roughly around 43 BCM for the Tigris River (Kirschner 70 and Tiroch, 2012). With economic growth, population increase, and urbanization, the demand for water and 71 water use have steadily increased in the region. Iraq, for instance, was especially keen to bring more water for 72 irrigation, and, hence, it built several dams on both rivers. The first dam which Turkey built on the Euphrates 73 was the Keban Dam, which was built by the Soviet Union in 1973 to generate hydroelectric power, with a storage 74 capacity of 14.1 km 3 and a total surface area of 674 km 2. The Atatürk Dam on the Euphrates River is located 75 in Bozova in the Sanliurfa Province of the Anatolia region of south-east Turkey. It was built to supply water 76 for irrigation and to generate hydroelectric power. It is the largest dam in Turkey and ranks sixth amongst the 77 largest earth-and-rock fill embankment dams in the world. It was undertaken in the years 1983-1992 with a total 78 cost of US\$ 1.25 billion. The central core of the Dam has a crest length of 1,820 m and height of 184 m, and 79 a storage capacity of around 85 MCM, as well as a catchment area of more than 92 km 2, and annual inflow 80 of approximately 27 MCM (Water-Technology Net, 2016). The project of the Turkey's Ataturk Dam has been 81 receiving strong political resentment from Iraq and Syria and other riparian countries as it significantly reduces 82 the flow of Euphrates. In 2009, however, the three countries (Turkey, Iraq, and Syria) initiated talks to establish 83 a water institution to resolve issues related to sharing of the Euphrates and Tigris waters. 84

Jordan River: The basin of this transboundary river exists in a greatly troubled area in the Middle East, 85 and it is shared by Jordan (40%), Syria (37%), Israel (10%), Palestine (9%), and Lebanon (4%). The basin 86 of the transboundary Jordan River, with a total area of approximately 20,000 km 2 is home to more than 20 87 million inhabitants that belong to the River Basin's five countries. Due to low average annual precipitation of 88 less than 400 mm/yr and the semi-arid to arid climate conditions throughout most parts of the River's Basin, 89 available freshwater resources are limited (Al-Weshah and Yihdego, 2016). As climate projections indicate further 90 aridification of the region, available freshwater resources will continue to decline in the future while demand on 91 water is dramatically increasing, which is due to the high rates of population growth and the rising standards 92 93 of living, as well development and urbanization. Therefore, securing adequate access to water resources in the region is considered by decision makers as integral to national security of each of the riparian countries of the 94 Jordan River. The Jordan River's Basin and its water are central issues of both the Arab-Israeli conflict and the 95 Israeli-Palestinian conflict. The Jordan River is more than 360 km in length, but because its course is meandering, 96 the actual distance between its source and the Dead Sea is less than 200 km. Over most of its distance, the Jordan 97 River flows at elevations below sea level. Its waters originate from the high precipitation areas in and near the 98 Lebanon's mountains in the north, and flow through the Tiberias Lake (Sea of Galilee) and the Jordan River 99

Valley, ending in the Dead Sea at an elevation of approximately 400 m below sea level, in the south. The current 100 annual discharge of the Lower Jordan River into the Dead Sea is estimated at 20-200 MCM which is highly 101 polluted, compared to the historic 1,300 MCM of good quality. Further details on the Jordan River can be found 102 in Salem, 1994; Salem and Isaac, 2007; Isaac and Salem, 2007; Salem, 2009; and Salem, 2011. The Brahmaputra 103 River has origin in China and then flows through India and Bangladesh before entering Bay of Bengal. China 104 and India have fought a war over contested territory through which the River flows, and Bangladesh faces human 105 security pressures in the River's Basin that will be magnified by upstream river practices. Controversial dam-106 building activities and water diversion plans could threaten regional stability; yet, no bilateral or multilateral 107 water management accord exists in the Brahmaputra Basin. The three riparians have taken modest steps at 108 the bilateral level to cooperate in the Brahmaputra Basin, such as limited water data-sharing and government 109 dialogues among technical experts. 110

The Tasang Dam also known as the Mong Ton Dam, is a planned multi-purpose dam on the Salween River 111 in the Shan State, Burma. The Tasang Dam's location will be 480 km northeast of Rangoon and 52.8 km 112 west of Mongtong. It will be the first dam on the Salween River and will be the largest hydroelectric dam in 113 Burma and the tallest dam in Southeast Asia if completed. Substantial domestic and international controversy 114 surrounds the Tasang Dam project. Thailand's MDX Group agreed in 2002 to develop the project. Thailand 115 116 is the main investor in the Dam project and the trade of the Tasang's electricity is expected to help relations 117 between Thailand and Burma. 85% of the hydro-electricity produced is expected to be transmitted to Thailand. 118 The Tasang concrete-faced rockfill dam is designed to be 228 meters tall and house a hydropower station with a 7,110-MW capacity to produce 35,446 GWh annually. Tasang's 870 km 2 reservoir will bisect a large portion of 119 Shan State, precluding serious social and environmental problems. 120

The Indus River, which has origin in Tebet, flows through India, Pakistan, and finally drains to Arabian Sea. 121 The Indus Waters Treaty is a water-distribution treaty between India and Pakistan, negotiated by the World 122 Bank in 1960. The Indus system of rivers comprises three western rivers -the Indus, the Jhelum, and the Chenab 123 -and three eastern rivers -the Sutlej, the Beas, and the Ravi. According to this agreement, control over the three 124 "eastern" rivers (the Beas, the Ravi, and the Sutlej) was given to India, while control over the three "western" 125 rivers (the Indus, the Chenab, and the Jhelum) to Pakistan. More controversial, however, were the provisions on 126 how the waters were to be shared. Since Pakistan's rivers flow through India first, the treaty allowed India to use 127 them for irrigation, transport, and power generation, while laying down precise regulations for Indian building 128 projects along the way. The treaty was a result of Pakistani fear that, since the source rivers of the Indus Basin 129 were in India, it could potentially create droughts and famines in Pakistan, especially at times of war. Now India 130 131 is building hydropower projects on Indus River to meet its growing energy demands which is elevating tension between the two countries. 132

The approach followed in this study is mainly to review the recent studies related to the Grand Ethiopian Renaissance Dam (GERD)in relation to the environmental impacts and the shared Nile River resources management.

136 **2** II.

¹³⁷ 3 Study Area

According to the UN-Water (UN, 2008), approximately 40% of the world's population lives in river and lake basins 138 that comprise two or more countries, and perhaps even more significantly, over 90% of the world's population 139 lives in countries that share basi ns. The existing 263 transboundary lake and river basins cover nearly one 140 half of the Earth's land surface and account for an estimated 60% of global freshwater flow. Continued high 141 142 to very high risk of environmental and human water stresses, due to decrease in renewable freshwater resources and higher water demand from increased population and irrigation, as well as risks resulted from climate change 143 impacts and pollution are important factors in increasing risks of hydropolitical tension among countries sharing 144 transboundary river basins, due to political context, disagreement on river's water allocation, etc. These are 145 some examples of transboundary river basins in the Middle East: Orontes, Jordan River, Euphrates and Tigris. 146 The countries significantly affected by these river basins are: Lebanon, Syria, Turkey, Iraq, Palestine, Israel, and 147 Jordan. Regarding the Nile River, which is the subject of this study, it is an international river as its water 148 resources are shared by eleven countries, namely, Tanzania, Uganda, Rwanda, Burundi, Congo-Kinshasa, Kenya, 149 Ethiopia, Eritrea, South Sudan, Sudan, and Egypt. In particular, the Nile is the primary water source for Egypt 150 and Sudan. The Nile River's drainage basin covers 3,254,555 km 2, forming approximately 10% of the total 151 area of the continent of Africa. The Nile Basin is complex, and because of this, the discharge at any given 152 point along the mainstream of the River depends on many factors including weather, diversions, evaporation and 153 154 evapotranspiration, and groundwater flow ??Yihdego and Yihdego et al., 2017b). The Nile River is 6,853 km long, and, thus, it is considered the longest river in the world. The Nile has two major tributaries, the White 155 Nile and the Blue Nile. The White Nile is considered to be the headwaters and primary stream of the Nile itself. 156 The Blue Nile, however, is the source of most of the water. The White Nile is longer and it rises in the Great 157 Lakes region of central Africa, with the most distant source still undetermined but located in either Rwanda or 158 Burundi. It flows north through Tanzania, Lake Victoria, Uganda, and South Sudan. The Blue Nile begins at 159 Lake Tana in Ethiopia and flows into Sudan from the southeast. The two rivers (White and Blue) meet just north 160

of the Sudanese capital of Khartoum. The northern section of the Nile River flows north almost entirely through the Sudanese desert to Egypt, then ends in a large Delta and empties into the Mediterranean Sea. Egyptian civilization and Sudanese kingdoms have depended on the Nile River since ancient times. Most of the population and cities of Egypt lie along those parts of the Nile Valley north of the city of Aswan (where the Aswan High Dam was built in the 1950s, as it was a key objective of the Egyptian Government following the Egyptian Revolution of 1952), and nearly all the cultural and historical sites of ancient Egypt are found along the banks of the Nile River.

The Grand Ethiopian Renaissance Dam (GERD) will impound the Blue Nile River in the Benishangul-Gumuz 168 region (1°12?55?N and 35°05?35?E) of Ethiopia and is about 15 km from the borders of Sudan. It is previously 169 called as the Millennium Dam and occasionally referred to as the Hidase Dam. It is a gravity dam with a reservoir 170 surface area of 1,561 km 2 and storage capacity of 79 BCM (Billion Cubic Meter), making it one of the largest 171 dams in the African continent. The main purpose of the Dam is hydroelectric (hydel) power production and 172 similar dams have been built by the Ethiopian Government (Jembere and Yihdego 2016). Maximum planned 173 installed capacity of the Dam is 6,000 MW making it the Africa's largest hydel power plant and the 11 th globally. 174 It is currently under construction and as of October 2014, the Ethiopian Government announced that 40% of 175 the Dam was completed (Al-Ahram, 2014). The construction of the Dam started in April 2011 and is expected 176 177 to complete in 2017, but unlikely to accomplish as planned. Ethiopia is close to finishing 70% of GERD (Daily 178 News Egypt, 2016). The rendition of the Dam is shown in Figure ??.

179 The construction of the Dam and its potential impacts have led to severe debates in the region. Egypt and Sudan are located downstream and depend heavily on the Nile River for agricultural, industrial, and domestic 180 purposes. The Government of Egypt has demanded from Ethiopia to terminate the project. Egypt has planned 181 a diplomatic initiative to sought support in the region as well as other countries that support the project such 182 as China, Italy and Norway, along with the USA, Israel, and the World Bank (as mentioned earlier). Sudan has 183 accused Egypt of mishandling the dispute. Sudan's shift over the Dam project could be motivated by factors 184 such as: regulation of upstream flow on the Blue Nile will irrigate croplands in Sudan, need of electric power 185 could be alleviated by GERD, and prospects of increased trade with Ethiopia (Sudan Tribune, 2014). Ethiopia 186 has rejected the claims of Egypt and has stated that the project will increase the water flows downstream by 187 decreasing evaporation from the Lake Nasser, covering a total surface area of 5,250 km 2 and has a storage 188 capacity of some 132 km 3. The Lake was created as a result of the construction of the Aswan High Dam across 189 the waters of the Nile between 1958 and 1970, during the Gamal Abdul-Nasser's presidency, and hence it was 190 called "Lake Nasser". Egypt has demanded an increase in its share of the Nile water from 66% to 90% (Mwakenya 191 & Kalinda, 2016). In May 2011, Ethiopia announced that it will share the blue prints of the Dam with Egypt for 192 examining the downstream impacts. Map of the Nile River along with the location of GERD is shown in Figure 193 ??. III. 194

¹⁹⁵ 4 Cost and Financing

The total estimated cost of the GERD project, with the characteristics given in Table 1, is US\$ 4.8 Billion (as mentioned earlier). The Government of Ethiopia has indicated to self-manage all the costs of the project. For this purpose bonds were issued targeting Ethiopians both inside and abroad. Chinese banks funded the turbines and associated electrical equipment for the hydel power plants at the cost of US\$ 1.8 Billion. The remaining US\$ 3 Billion will be managed by the Ethiopian Government. The total cost which does not apparently include the cost of power transmission lines is less than 15% of Ethiopia's GDP (Gross Domestic Product), which was US\$ 41.906 Billion in 2012.

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204 5 Construction

The Italian company (Salini Costructori) was awarded the project which has already worked on other projects 205 such as the dams of Gilgel Gibe II, Gilgel Gibe III, and Tana Beles. It is estimated that the project will consume 206 10 Million metric tons of concrete to be produced locally. Diversion of the Blue Nile River was completed on 28 207 May 2013. Nearly 32% of the project was completed in April 2013 (Mariam, 2015). The contract for supply of 208 low-and high-voltage cables for the Dam was awarded to the Italian firm -Tratos Cavi SPA -in March 2012 by 209 Salini Costruttori. Alstom (a French multinational company) has provided the eight 375 MW Francis turbines 210 for the first phase of the project at a cost of ?250 Million (approximately US\$ 264 Million). Over 9,000 workers 211 212 (including 400 foreigners) have been working on the construction of the Dam. An overview of the Dam on 213 July 31, 2016 is shown in Figure 3. The main benefit from the project is hydel power production which is 214 6,000 MW (6 GW). The electric power will not only be supplied to domestic consumers but will also be sold to 215 neighboring countries, including Sudan and possibly Egypt. This will require construction of major electricity transmission lines to major consumption areas, such as the Ethiopian capital (Addis Ababa) and the Sudan's 216 capital (Khartoum), both of which are located more than 400 km from the Dam's site. The GERD will improve 217 the electric availability in Ethiopia by 200% with full utilization of the power (Tesfa, 2013). The benefits of the 218 project is not limited with power supply, it can also benefit the downstream countries, mainly Sudan and Egypt, 219 by removing silts and sedimentation, as a result of regulating the water flow (Yildiz et al., 2016). 220

²²¹ 6 b) Environmental and social impacts

The GERD is the biggest project in the history of Ethiopia. So far, the Government of Ethiopia has not produced 222 any document about the environmental and social impacts of GERD. Thus, little is known about the impacts of 223 the Dam. Impact of a Dam requires detail assessment of the site and its surroundings (Yihdego 2016a, Yihdego, 224 2016b). The major concern is that the project will alter the flow of the Blue Nile River which will affect the 225 neighboring countries (Sudan and Egypt), which are located downstream and which rely heavily on the water 226 from the River. The volume of the Dam's reservoir is almost 1. conduct a field survey of the Dam's site and 227 adjoining area. A giant dam, such as GERD with a cost of approximately US\$ 5 billion, really deserves an 228 environmental and socio-economic impact assessment study with a cost of a few millions of US\$. According to 229 Swanson (2014), GERD will reduce sediment loads that travel downstream and interfere with the performance 230 of dams in Sudan and Egypt. Also, silt accumulation in reservoirs and dams can reduce reservoir capacity, lead 231 to power failures, and reduce hydropower output overall. For dams that also serve irrigation purposes, sediment 232 buildup can block irrigation channels and reduce agricultural production. Dredging and maintenance costs to 233 address these challenges can escalate quickly. 234

Previous studies highlighted some issues that require more attention, which resulted in the following findings:1) 235 At least 5,110 people living downstream will be resettled. Villages located near the Dam (home to 7,380 people) 236 will also be resettled. This estimate is higher than the official presentation of around 800 people to be resettled. 237 Also, the project's planning did not involve participation of the affected people; 2) The high lands of Ethiopia 238 are most sediment-prone and, thus, will pose a big risk for sedimentation of the reservoir and, consequently, will 239 affect the Dam's power generation capacity and life span. Currently no watershed management practices are 240 taken to deal with this problem. Climate change could increase the rates of sediments' flow to the reservoir and 241 the rates of sedimentation; 3) The Benishangul-Gumuz region, where the Dam is located, is one of the few places 242 in Ethiopia that has remnant forest vegetation. The Dam's reservoir will flood 1,680 km 2, which comprise 243 90% of the forest area. Construction of roads to the Dam's site will also impact the forests, which are a source 244 of livelihood for the local community, and which represents an excellent variety of biodiversity; 4) Studies have 245 indicated at least 150 species of fish in the Ethiopian portion of the Nile River which resulted in high consumption 246 of fish by the local population, implying the Dam will impact the natural habitat and the fishery. 247

²⁴⁸ 7 c) Impacts on Ethiopia

Ethiopians greatly value the project as it is considered as a sign of modernity, hope, reducing poverty, and 249 of development (Abdelhady et al., 2015;Kahsay et al., 2015;Zhang et al., 2015). The Dam is selffunded by 250 the Ethiopians and they are proud of it as a home-grown project. It has created p to 12,000 jobs during the 251 construction phase of the project. The Blue Nile River is highly seasonal, so the Dam will reduce flooding 252 downstream. The Dam will be capable of handling a flood of 19,370 m 3 /sec (The Brussel Times, 2015). This 253 will help in reduction of damages from floods by protecting the settlements. But contrary to this, if flood recession 254 agriculture is practiced then those fields could be deprived of water availability. The Dam could also be used asa 255 bridge across the Blue Nile, this will complement a bridge upstream under construction in 2009 (Daily Ethiopia, 256 2009). According to an independent study field report (2013) conducted by a local researcher commissioned 257 258 by International Rivers, at least 5,110 people will have to be relocated due the project. Another estimate is 259 that 20,000 people are to be resettled (International Rivers, 2014). According to Jennifer (2013), the Ethiopian Government has a solid plan for resettlement of the affected people. The resettled people are happy in their 260 newly built houses and are compensated more than what was expected. Except a few elderly people, all other 261 locals are of the opinion that the Dam is a sign of hope and prosperity for them. The area around the Dam 262 will comprise of a 5 km buffer zone for control of malaria. Similarly, some sediments' control measures have to 263 be taken upstream of the Dam to reduce the flow of sediments into the reservoir. Ethiopia intends to become 264 a regional power hub by damming the Nile. The regulated flow from the Dam will improve agriculture. The 265 impact from evaporation of water from the Dam will be minimal compared to other dams in Ethiopia, which will 266 help in water conservation. 267

²⁶⁸ 8 d) Impact on Sudan and Egypt

The Blue Nile River is a source of around 85% of the Nile River water. The Blue Nile starts from the Lake Tana 269 in the north of Ethiopia and then enters into Sudan to join the White Nile in Khartoum then they flow into Egypt 270 271 as the Nile River. Both Sudan and Egypt have concerns about the construction of GERD, as they say it will 272 affect their share of water use from the Nile River according to the colonial era agreement, which gave them 90%273 of water share from the Nile River. It is believed that the Dam has already created some geopolitical impacts 274 among the three countries affected by the Dam, which are Ethiopia, Sudan, and Egypt (Conniff, 2017). The Egyptians, in particular, are not satisfied with the Dam project, because the Dam means to them considerable 275 reduction of the amount of water flows to Egypt through the Nile River (Eckstein, 2010; Ashok, 2011; Salman, 276 2013; Tawfic, 2016; Wheeler et al., 2016; ??ZEGA, 2017). This means a huge amount of water will be captured 277 and stored behind the Dam. So, the question is: Will the Dam be a trigger in the future for conflicts on water 278 among the three countries (Ethiopia, Sudan, and Egypt)? 279

8 D) IMPACT ON SUDAN AND EGYPT

The Dam will cut down alluvium in Sudan by 100 MCM (million cubic meter) and also facilitate irrigation 280 of about 500,000 ha of new agricultural lands. In 2016, the population of North Sudan reached more than 41 281 million and of South Sudan approximately 13 million (Worldometers, 2016). It will also reduce about 40 km of 282 283 flooding in Sudan upon its completion. GERD will retain sediments which will increase the life of dams located in Sudan, such as the Roseires Dam, the Sennar Dam, and the Merowe Dam, as well as the Aswan High Dam 284 in Egypt. The reservoir is around 200m deep and is located in the high lands of Ethiopia which will cause a 285 reduction in evaporation of water as compared to Aswan High Dam located on the Lake Nasser that loses 12%286 of its water due to evaporation. 287

The exact impact of the Dam (GERD) is not known, but Egypt claims that it will reduce a flow of water in 288 the Nile River during the filling of the reservoir and due to evaporation from the Dam. Egypt, with a population 289 of more than 94 million in 2016 and is forecasted to exceed 151 million in 2050 (Worldometers, 2016), being a 290 dry country, is heavily dependent on the water of the Nile River. And the supply of water from the River could 291 reduce between 11 and 19 billion m 3 /yr (BCM/yr), which according to experts, would cause 2 million Egyptians 292 to lose their income (Al Jazeera, 2013). This project will also interrupt Egypt's electricity supply by 25 to 40%, 293 which would leave upper part of Egypt in darkness. The project could also lower permanently the water level in 294 the Lake Nasser, if the flood waters are stored in Ethiopia. This would reduce the evaporation of 10 BCM/yr, 295 296 but also reduce the ability of Aswan Dam to produce hydropower with a 100 MW loss of generating capacity for 297 a 3 m decrease in the water level (Arab Today, 2015).

The Delta (particularly along the Mediterranean coast) is also subsiding (and becoming less fertile), because it 298 is no longer replenished each year by 100 million tons of flood sediments from the Nile. Instead, those sediments 299 now drop out where the Nile enters the reservoir created by the Aswan High Dam. Other studies have attributed 300 increased seismic activity in the region due to the weight of the Dam and the huge amounts of water stored 301 behind it. In addition to the loss of land area in the Delta, the combination of sea level rise and land subsidence 302 will also increase saltwater intrusion. Egypt is already one of the poorest nations in the world in terms of water 303 availability per capita; it has just 660 m 3 of freshwater a year for each resident. Saltwater intrusion from a one-304 meter rise in sea level could jeopardize more than a third of the freshwater volume in the Delta (Conniff, 2017). e) 305 What options are left for Egypt? While Egypt, Ethiopia, and Sudan are awaiting two studies being conducted by 306 French firms BRL and Artelia on the Dam's impacts, many experts predict that the Dam will operate and start 307 its first filling process in 2017 regardless of the report's recommendations, amid Egyptian concerns about the 308 Ethiopian side, and whether it will be diligent in trying not to harm Egypt's interests and water resources. Hani 309 Sewilam, Managing Director of the UNESCO Chair on Hydrological Changes and Water Resources Management 310 at Germany's RWTH Aachen University, said that "it does not make sense that we assess the impacts of the 311 Ethiopian Dam after its construction," referring to the three countries, especially Egypt, that are waiting for the 312 French firm's reports (HornAffairs, 2016). 313

The reports, which are expected to take 11 months to complete, were started in February 2016. "We have never heard of this in the history of engineering.

Normally, the country intending to build a dam ??Ethiopia] in consultation with downstream countries[Egypt and Sudan] carry out all the studies, design scenarios, assess the impacts (economic, social, and environmental) and then select the design scenario with the minimum negative impacts and maximum positive impacts," (HornAffairs, 2016). Sewilam said, "In our current case, by the time the two firms complete the impact studies, the construction process of the dam will be done. What will we ??Egypt] do if the studies show significant impacts on the downstream countries? Will we demolish the Dam [GERD]? Will we be able to modify the body of an existing Dam

322 OF All CAISUNG I 323 [GERD]?

Or are they ??Ethiopia] just consuming time because they know that the answer for all these questions is 324 a big NO?" (HornAffairs, 2016). From a legal perspective, Ayman Salama, Professor of International Law and 325 member of the Egyptian Council for Foreign Affairs (ECFA), articulates that Egypt does not have the right to 326 ask Ethiopia to stop the building process under any conditions (HornAffairs, 2016). Sherine El-Baradei, Assistant 327 Professor in the Department of Construction and Architectural Engineering at the American University in Cairo, 328 said that both Egypt and Ethiopia can try to settle on two main things: the operational process of the Dam and 329 the number of years dedicated to filling it. "We can make an agreement that when it's the agricultural season for 330 Egypt's peasants, Ethiopia can't close the Dam's gate to generate electricity since we will be in need of the water 331 flow for the inauguration process, especially that 85% of the Nile water that goes towards agriculture and the 332 remaining 15 percent for drinking," (HornAffairs, 2016). El-Baradei went on to say that Egypt needs to persuade 333 Ethiopia to increase the years of filling the Dam, which is set to be from 5-7 years. She said that a set period 334 will reduce Egypt's share of water from 12 to 25% while adding more years will minimize the detrimental effects 335 of the Dam. Sewilam (HornAffairs, 2016; King & Block, 2014) listed some facts that Egypt must consider while 336 negotiating with Ethiopia, such as connecting the construction time-plan with the impact assessment time-plan, 337 as the "construction should go hand-in-hand with the negotiations and assessment, not 10 times faster as is the 338 case right now." This is in addition to reducing the storage capacity of the Dam, "because Ethiopia does not 339 need to store 74 Egypt's stance on the Renaissance Dam issue is "backwards and critical" (HornAffairs, 2016). 340 "We are still in the status of negotiating with Ethiopia and the latter started the building process in April 2011, 341 and in March 2015 we signed a Deceleration of Principles which was a carte blanche for Addis Ababa to go 342

build the Dam with its current measurements and storage capacity" (HornAffairs, 2016). "In July 2017, Ethiopia 343 will start the first process of generating electricity and by October 2017 the Dam is expected to operate in its 344 full capacity and options and this means that a very large amount of water will be retained behind the Dam" 345 (HornAffairs, 2016). Nour El-Din argues that Egypt should negotiate with the Ethiopians on reducing the height 346 of the project's smaller side Dam (or Saddle dam), which is currently set at 45m high, and try to reduce it to 347 between 20 and 22m, as the current height would allow the Dam to hold 60 BCM of water. The main Dam, 348 although 145m high, will only retain 14 BCM of water, as it is surrounded by 16 electricity generating turbines. 349 According to HornAffairs (2016), Prime Minster of Egypt Sherif Ismail said that the other regulations and policies 350 Egypt is willing to implement as alternatives to Nile waterare treating sewage water, which can provide 4 BCM, 351 and using new irrigation methods to save water. The Government will resort to linking some canals, providing 352 between 1 and 1.5 BCM of water. Egypt is coordinating with other African countries on a regional project 353 aiming to link the Victoria Lake with the Mediterranean Sea, helping to divert more water to the Nile River. 354 Sewilam asserted that some Egyptian researchers are currently working in different concentrations, such as water 355 treatment, water recycling, increased irrigation efficiency, and desalination. El-Baradei also said (HornAffairs, 356 2016) that the Government of Egypt needs to consider using groundwater wells as a water resource, but only 357 after treating the saltwater. Sewilam, however, believes that the solution ultimately lies in greater cooperation 358 359 between the Nile Basin's countries to secure water and other natural resources (HornAffairs, 2016). "There 360 should be an integrated Water-Energy-Food Nexus plan for all the Nile Basin countries. We should be thinking 361 of self-sufficiency of resources by complementing each other, as for example, we need to identify the countries in the Basin which can generate energy and other countries which can supply water and also the countries that can 362 make use of water and energy to produce enough food for the whole basin" (HornAffairs, 2016). "I think the lack 363 of trust, cooperation, and participatory long-term planning between all the Nile Basin's countries are the main 364 reasons for the current situation" (HornAffairs, 2016). "The main Dam is allocated for generating electricity 365 while the side Dam is just for water reserves and it won't affect the power generation process of Ethiopia if the 366 amount of the reserved water is reduced" (HornAffairs, 2016). The GERD's both main and saddle dams are 367 shown in Figure 4. Petroleum and Energy at the American University in Cairo (AUC), on connecting the Nile 368 and Congo water systems, suggests one possible way of ensuring water security (Al-Ahram, 2014). The River 369 Congo pours more than 1,000 BCM (one trillion cubic meter) of water each year into the Atlantic. "Water could 370 be diverted by digging a 600-km canal from the White Nile in southern Sudan to northern Sudan and then to the 371 Lake Nasser," said Al-Qalyoubi. The canal, he said, could provide Egypt with an additional 95 BCM annually, 372 almost double its current share (55.5 BCM) of the Nile water. "Digging the canal would take two years and the 373 entire project, including four pumping stations to transport water from the Congo Basin to the Nile Basin, as 374 well as infrastructure works needed to move the water, would cost US\$ 8 billion" (Al-Ahram, 2014). For such a 375 huge project to succeed, says water expert Diaa Al-Qousy, it must garner international support and guarantees 376 that the hugely expensive infrastructure can be properly secured. "Both Egypt and Congo should start pushing 377 the project as Egypt's only way out from the current crisis with Ethiopia. They must also begin the process 378 of attracting the necessary funding," says Diaa Al-Qousy (Al-Ahram, 2014). Former Minister of Irrigation and 379 Water Resources Nasreddin Allam questions the viability of the canal. The swamps of southern Sudan, he argues, 380 present a major obstacle to digging. He also questions the political costs of the project. "International treaties 381 prohibit the transfer of river waters outside their basins. Egypt cannot risk violating this international principle, 382 not to mention the very high cost of such a project," he warns. "The Congo and White Nile flow at different 383 altitudes and linking them would require the construction of a huge dam as well as the digging of canals" He 384 continues, "Even if the Government did overcome all the technical and financial obstacles to the project, Egypt 385 would still be in danger of violating international rules," says Allam. He continues,"The Congo's tributaries flow 386 through Cameroon, Guinea, and the Central African Republic, each of which could file a lawsuit in front of the 387 International Court of Justice which they are certain to win. Egypt then will be the only loser." (Al-Ahram, 388 2014). Diaa Al-Qousi is unconvinced by Allam's arguments. He insists there is no legal impediment to linking 389 the two rivers (Congo and White Nile). Water experts have reviewed more than 300 river agreements and none 390 of them contain legal deterrents to the project, he says (Al-Ahram, 2014). Cameroon, Guinea, and the Central 391 African Republic could easily be convinced of the mutual benefits that will accrue from the project, says Al-392 Qalyoubi. And money, he adds, could be forthcoming from oil-rich Arab countries (Al-Ahram, 2014). Congo will 393 welcome the project which will alleviate the flooding of agricultural lands, and such approval will be instrumental 394 in winning the support of the international community and donor nations. "The River Congo lies on the Equator 395 and is fed by massive rainfalls. The project has any number of benefits for Congo, including the generation of 396 cheap electricity," says Al-Qalyoubi (Al-Ahram, 2014). According to a study conducted by the Mineral Resources 397 Authority (Al-Ahram, 2014), linking the White Nile with the Congo River includes three different alternatives 398 that would determine the path of the water. The length of the first proposed canal would be 424 km with a 399 water-level altitude differential of 1,500 m, which would be impossible to implement. The second alternative is to 400 have the canal length 940 km, with an altitude differential of 400 m. Meanwhile, the third alternative would carry 401 the water a distance of 600 km with an altitude differential of 200 m. According to Al-Qousi, the last alternative 402 has the best chances of being implemented, through the use of four consecutive water-pumping stations. "The 403 project would be capable of generating 300 trillion watts of electricity per hour, enough to satisfy all of Africa's 404 electricity needs," claims Diaa Al-Qousi (Al-Ahram, 2014). And according to the feasibility study undertaken 405

406 by the Mineral Resources Authority (Al-Ahram, 2014), the project will necessitate the construction of a road 407 and rail network that could form the core of a trans-continental transport system, thus promoting trade between

408 Egypt and the rest of Africa.

409 9 Reactions: Cooperation and Condemnation

In order to address its concerns over the project, Egypt has requested the Government of Ethiopia for inspection 410 of the project design and other studies related to it. However, the Ethiopian Government has denied the request. 411 After a joint meeting in March 2012 between the ministers for water of Ethiopia, Sudan, and Egypt, the President 412 of Sudan -Omar Bashirannounced that he supported the construction of the Dam (Sudan Tribune, 2012). A Nile 413 treaty was signed by the countries located on the upstream in 2010, however the cooperative network agreement, 414 has not been signed by Sudan and Egypt. They claim that it violates the 1959 treaty which gives Sudan and 415 Egypt exclusive rights to the water of the Nile (Voice of America, 2011). The Nile Basin Initiative (NBI) which 416 was launched in February 2009 serves as a collaboration between the Nile riparian countries that "seeks to develop 417 the River in a cooperative manner, share substantial socioeconomic benefits, and promote regional peace and 418 419 security." To review the study reports of the Dam, an international panel of experts has been established by 420 Ethiopia, Sudan, and Egypt. There are 10 members of the panel with 6 members (2 from each country) and 4 international members expert in the fields of water resources and hydrological modeling, dam engineering, 421 422 socioeconomics, and the environment. The panel also called tripartite committee, held its fourth meeting in 423 November 2012 in the Ethiopian capital Addis Ababa. The panel visited the Dam's site and reviewed documents related to environmental impacts of the Dam(Sudan Tribune, 2012). The preliminary report was submitted to the 424 respective governments in May 2013. Full report has not been made public till reviewed by respective governments. 425 Egypt and Ethiopia have made the details of the report public. According to the Ethiopian Government,"the 426 design of the Dam follows the international standards and principles" (HornAffairs, 2013), however, it did not 427 mention them. It also stated that "the Dam offers high benefits for all the three countries and would not cause 428 significant harm on both the lower riparian countries". According to the Egyptian Government, the report 429 "recommended changing and amending the dimensions and size of the Dam" (HornAffairs, 2013). The political 430 leaders in Egypt in a meeting with former President -Muhammad Morsi -on June 3, 2016 suggested different 431 432 methods for destruction of the Dam including support for the antigovernment rebels (Business Insider, 2012). The meeting was televised live without the knowledge of the participants of the meeting. In response Ethiopia 433 called the Ambassador of Egypt to explain the meeting. The Spokesman of the Egyptian President apologized for 434 the "unintended embarrassment" and the cabinet released a statement promoting "good neighborliness, mutual 435 respect, and pursuit of joint interests without either party harming the other" (Yalibnan, 2013). The Spokesman 436 437 for the Ethiopian Government said that Egypt is day dreaming and have tried to destabilize Ethiopia in the 438 past (Yalibnan, 2013). Former President of Egypt -Mohammed Morsi -stressed on engaging Ethiopia rather 439 than forcing them on the issue by issuing a statement on June 10, 2013 that all the options are open implying 440 that he is not calling for a war but Egypt's water security cannot be violated at all (BBC NEWS, 2013). Egypt left negotiations for the Dam in January 2014, accusing Ethiopia of intransigence. The military backed 441 administration in Egypt began to gather international support against the Dam. The campaign aimed to persuade 442 the international community that the construction of the Dam will further destabilize the region, citing that more 443 negotiations with Ethiopia is a waste of time and it directly threatens the Egypt's water security (UPI, 2014). 444 However, the Ethiopian President in February 2014 said that Addis Ababa will not back down on the \$4.8 billion 445 GERD, which will be the largest in Africa (Waltainfo, 2014). Egypt also tried to "target all countries that provide 446 technical assistance for designing and building GERD through private contractors and also the states that likely 447 to fund the construction of the Dam" (Daily News Egypt, 2014). On February 06, 2014, the Egyptian Minister of 448 449 Water Resources and Irrigation visited Italy, considered to be Ethiopia's main technical supporter in building the Dam. Egypt sent its Foreign Minister to Tanzania and Democratic Republic of Congo to seek support against 450 the project. The Ethiopians consider the Dam and the other dams they plan to build as a symbol of national 451 pride, as they will produce electricity that will transform the economic prospects not only for their country but 452 also for much of seriously under-developed East Africa as it stands on the cusp of a major oil and gas boom. 453 Egypt, with its 94 million people totally dependent on the Nile River for water, cites the British agreements in 454 1929 and 1959 that guarantee it the lion's share of the water and a veto over upstream dam construction (Al 455 Jazeera America, 2014). But Ethiopia, along with Tanzania, Rwanda, Kenya, and five other African states with 456 growing populations and mounting demands on agriculture, dismiss these accords as colonial relics. In April 2014, 457 Ethiopia invited Sudan and Egypt for another round of talks over the Dam and the Foreign Minister of Egypt 458 459 said in May 2014 that Egypt is still open for negotiations. Following an August 2014 Tripartite Ministerial-level 460 meeting, the three nations agreed to set up a Tripartite National Committee (TNC) meeting over the Dam. The 461 first TNC meeting occurred from 20 to 22 September 2014 in ??thiopia (allAfrica, 2014). Experts estimated 462 that already waterstarved Egypt could lose as much as 20% of its water in the 3-5 years that it would take to fill the Dam's massive reservoir. It is reported that Ethiopia has asked Egypt to be 50% shareholder in the 463 Dam. The Ethiopian Prime Minister -Hailemariam Desalegn -has already declared in October 2013 that his 464 Government considered the project to be "jointly owned" with Sudan and Egypt (EthioFreedom, 2013). It was 465 the hope of the late Ethiopian former Prime Minister Meles Zenawi that they would finance half of the US\$ 4.8 466 billion construction of the Dam to ensure cheap future electricity. The project is not eligible for funding from the 467

World Bank or other financial concession, due to the fact that multilateral lenders cannot provide support for transnational projects which are unilaterally initiated by one country. Ethiopia has called the project as national sovereignty and has denied the right of any other country in its plans. Lenders are also reluctant because so far no agreement has been signed with neighboring countries for purchase of electricity generated at the Dam. Such agreements are considered essential in the Dam's planning (EthioFreedom, 2013).

Flow is the crucial issue. A draft study which three Oxford Brookes University academics, Emanuele Ferrari, 473 Professor Scott McDonald and Rehab Osman, presented in June 2013 at the 16th Annual Conference on Global 474 Economic Analysis in Shanghai, China, said that the GERD's reservoir capacity is roughly equivalent to the whole 475 annual flow of the Nile River at the Sudanese-Egyptian border (i.e. 65.5 BCM)(Ethio-Freedom, 2013). If all flow 476 at that point were stopped, it would take a year to fill the reservoir. Possibly the most crucial and controversial 477 factor is how long the reservoir would take to fill: if the time is short, shortages are suffered downstream. If it is 478 too long, Ethiopia may not make a return to its power generation. "This loss to the downstream countries' water 479 share would take place only over the reservoir's filling period," the Oxford Brookes paper states (EthioFreedom, 480 2013). However, the loss might continue to induce noticeable long-term effects on the downstream countries. 481 Evaporative losses from the Dam's reservoir would permanently reduce the flow of the Blue Nile. The magnitude 482 of these losses is not accurately estimated yet. 483

484 An Assistant Professor at the University of Wisconsin, Paul Block, author of a paper on filling the reservoir (EthioFreedom, 2013), says no filling rate has been established. "It becomes very important from a hydropower 485 generation, economics and livelihood perspective, clearly for Ethiopia but also for Sudan and Egypt," he said. 486 If Egypt, Sudan, and Ethiopia decide to fill the reservoir slowly, abstracting "say 5% of the monthly flow, to 487 minimize downstream effects," he says, "our analysis shows that the reservoir would actually never fill due to 488 evaporation. Hydropower could be generated but never at design capacity." If Ethiopia were to impound water at 489 a much higher rate, say 25% of the monthly flow, "certainly the reservoir would fill and they would be generating 490 hydropower at a much sooner time," says Block (EthioFreedom, 2013). That, however, would mean lower flows 491 reaching Sudan and Egypt. 492

Ethiopia wants to earn valuable foreign exchange by exporting electricity all over the region but it could also be used for domestic consumption and would boost the economy. Filling the reservoir fast could be bad for the country, even if it meant generating power sooner. In an earlier research paper, Block (EthioFreedom, 2013) had noted the importance of securing energy contracts before extensive generation. "Ethiopia may not be ready to immediately absorb all of this new electricity and if they begin generating but don't have a buyer for a few years, this could be financially devastating," he says. Energy trade contracts secured prior to the Dam's generation stage, if any, are not publicly available.

Other academicians do not see evaporation as a problem. "It is completely out of the question that the GERD 500 reservoir will not fill due to evaporation. The Dam will fill during a few years," Professor Ånund Killingtveit of 501 the Norwegian University of Science and Technology said (EthioFreedom, 2013). "The design of GERD seems 502 to be based on good hydrological data and there can be no doubt about the long-term viability of this project." 503 Killingtveit acknowledges, however, that the devil is in the detail of how long it takes to fill the reservoir. "There 504 will have to be some reduced flow in the Nile downstream from GERD during the first years after GERD is 505 completed," he said, estimating that if filling took 6 years, about 12% less water would reach the Aswan Dam 506 of Egypt over that period of time, meaning less power-generation and less water for irrigation for Egyptians. 507 Yet Killingtveit thinks it is a price well-worth paying because there would be, "significant long-term benefits 508 for Sudan and Egypt, since the flow in the Blue Nile now will be much more evenly distributed during the 509 year, with reduced floods during the wet season and much higher flow during the dry season from November to 510 June." (EthioFreedom, 2013). This demonstrates how intensely political the reservoir is, since Egypt will want 511 the minimum disruption to the Aswan Dam. 512

The Spokesman for Egypt's Ministry of Irrigation and Water Resources, Khaled M. Wassif, appears to agree 513 with Killingtveit. "We want the end result of the Dam to be achieved but without the side effects," he says, 514 noting Egypt's ultimate concern, reductions in flow. "Farmers sometimes come to us in our headquarters in the 515 Ministry with a dead plant, as a symbol, a proof that a lack of water caused damage to them," Wassif said 516 (EthioFreedom, 2013). Water is an extremely emotive issue and any impression of upstream countries "stealing 517 Egypt's water" could cause popular unrest and create problems with Ethiopia. Wassif is conciliatory, "We are not 518 greedy," he says. "We do not want development for just Egypt. We can achieve development in both countries." 519 (EthioFreedom, 2013). 520

Sudan's position is different from Egypt's. It has strong concerns about the safety of the Dam because, "They know if the Dam fails, it will destroy all the cities and villages on the Blue Nile past Khartoum," according to Salman Mohamed Ahmed Salman, a Sudanese water lawyer who until December 2009 was lead counsel with the Legal Vice-Presidency of the World Bank and the Bank's Advisor on Water Law (EthioFreedom, 2013).

⁵²⁵ "They are less concerned about the decrease in the flow of the Nile waters as Sudan uses only 12 BCM of its ⁵²⁶ share of 18.5 BCM under the 1959 [Nile Waters] treaty with Egypt." (EthioFreedom, 2013).

The Ethiopian Government estimated the cost of the Dam at US\$ 4.8 billion, equivalent to about 11.12% Ethiopia's 2012 economic output (\$43.13 billion in 2012, according to World Bank's data).Some engineers believe the 6,000 MWgenerating plant is too big and others doubt the provisional cost estimate. Mamdouh Hamza, a leading Egyptian dam engineer, says his rough calculations put the cost "in excess of US\$ 7 billion" or 16.2% of Ethiopia's GDP (EthioFreedom, 2013). Without advance electricity agreements, Hamza says the economic viability of the Dam is in question.

In April, 2013 Ethiopia's Deputy Prime Minister of Economy and Finance -Debretsion Gebremichaeltold the press that China Electric Power Equipment and Technology has plans to finance a US\$1 billion (EthioFreedom, 2013). A 619-km transmission line that will bring electricity from GERD to the Ethiopian capital; and that funding would come primarily from the Export-Import Bank of China. Plans for a national distribution grid have lagged behind the plans for generation and could prove to require a national effort almost as monumental as building the Dam itself.

Kefyalew Mekonen, who studied in the School of Natural and Rural Systems Management at the university of 539 Queensland came up with better ways to harness the flow of the Nile River (UQ News 2005). His Thesis is titled, 540 "The economics of developing water resource projects in the Ethiopian Nile River Basin, their socio-economic, 541 political, environmental and transboundary implications". The Thesis investigates the economics of building small 542 water storages in the upper Nile Basin -the world's longest river which flows from Ethiopia through Sudan and 543 Egypt. Mekonnen said drip irrigation could save up to 48% of the water potentially used to irrigate small areas of 544 cereals, vegetables, and traditional crops on a typical Ethiopian farm, and thus would improve farm productivity, 545 earnings, and family livelihoods. A fairer distribution and use of water in the Nile River Basin could lessen the 546 547 risk of regional conflict over water resources. The majority of the Nileoriginates in Ethiopia but more than 97%548 of its annual flow of 84 BCM, is used by downstream countries such as Sudan and Egypt. "Water resources of the 549 Nile River Basin are not only scarce but also shared among several countries and have the potential to become a major source of conflict." "Egypt is even demanding additional water and there is no unallocated Nile water 550 available to Ethiopia". His Thesis detailed the likely costs of building dams, weirs and irrigation, calculated water 551 consumption per crop and analyzed new ways of water harvesting, storage, and delivery to fields. He said new 552 technology, innovative uses of water, distribution and production systems, funding, research, and water trading 553 systems could make better use of the Nile waters, but education and awareness were also important (UQ News, 554 2005). 555

Many people are ignorant of the power of the "common pool" approach to resources management sustainability. 556 But there is an emerging acceptance that a common pool resource is an emerging acceptance that a common pool 557 resource is one that is jointly managed with co-owners who act in the best interest of the resources and everyone 558 who uses it. Such common pool resources management is viewed as an effective way to ensure equitable use of 559 shared water resources. The fact demonstrates that the common pool system of resources management is a viable 560 alternative to the strictly 'legal' approaches characterized by the transboundary international law professional 561 or through market-based or state based resources management systems. The Rowland-Ostrom Framework for 562 common pool resources management provides a two-step solution to resource management problems, including 563 transboundary disputes as the case of the Nile River. The first step is identifying the crises that endanger 564 the resource and users of the resources. Crises may include drought, aging or damaged infrastructure, under 565 capacity infrastructure, or over-pumping of water resources. Other crises may involve salt water intrusion, which 566 is typical to the case of the Delta region. The onset of the water resources is detected through the monitoring of 567 critical resources ' characteristics, such as dam water level, water table levels, water pressure, salinity, and system 568 efficiency (watermetered for use vs water produced). The most critical and difficult part for people who share a 569 common pool water resources to agree that a crisis situation exists. Self-interest is a mighty counterforce. Relevant 570 lessons can be drawn from the Turkey-Syria relationship on the Euphrates River issues. However, the existence 571 of many longstanding, effective common pool resources' arrangement demonstrates that it is possible to overcome 572 these obstacles. The second step in the Rowland-Ostrom Framework involves transitioning from whatever type 573 of water management system a region is using to a common pool system that follows Ostrom's eight principles. 574 This is a difficult task that requires sacrifice by the users. The means for preventing and resolving transboundary 575 disputes prevails once a common pool resources' management system is in place (Hilhorst 2016;Rowland, 2005 576 5), for the proposed design of 6,000 MW, which is way above the annual average of 2,350m 3 /sec. In fact, the 577 16 turbines with 350 MW each can only produce a total of 5,600 MW, not 6,000 MW. This corrects the design 578 flow rate to 4,400 m 3 /sec, not 4,700 m 3 /sec. There are many possible input and design scenarios, which we 579 simply on tknow. One thing is true however. Given the height of the Dam and the flow rate, there is no way 580 the Dam can operate at the level of 5,600 MW output throughout the yeareven if the Dam stores the difference 581 between peakflow and design-flow rates. If we assume the design engineers factored in two turbines, -700 MW 582 down time (allowing equivalent water for bypass or storage) for a more realistic 4,900 MW output, the flow rate 583 has to be about 3,800 m 3 /sec, which still remains way above the average flow rate (see Figure 5) implying, the 584 peak covers few months to fill the reservoir in the summer when the discharge drops significantly. Allowing the 585 average flow rate of 2.830 m 3 /sec to pass to downstream countries during peak months will fill the reservoir in 586 about 5 years, but the refill per annum will be too small to sustain annual operation even close to 4,800 MW. 587 The only scenario under which the power supply will be consistent, and the refill can be sustained for summer at 588 about the same power output level is if the hydroelectric dam is designed for a mean flow, which is about 1,456 589 m 3 /sec. This will provide just less than 2,100 MW (say, 7 turbines with 350 MW each). Assuming 700 MW 590 (two turbines for maintenance downtime), the appropriate design target would be 2,800 MW, still larger than 591 the 2,100 MW at the Aswan High Dam -to please those who like to compete. This assures year-round supply of 592 electricity at almost constant level, also requiring a shorter period for initial refill. Such consistency offers high 593

rate on investment. The total price at US\$ 800/kW rate will be about US\$ 2.3 billion-much less than the \$ 4.8 billion for the 6,000 MW (Beyene, 2013). More importantly, Egypt may be happy, making it easy to borrow money for the project.

Of course, the input values are not known and flow rates also vary from year to year, rendering the calculations 597 here a bit tentative. Regardless, there is little doubt that the system is designed for near-peak flow rate. The 598 question then is, -should one design a system for near-peak flow, i.e., near the theoretical maximum power 599 generation, or for the mean flow rate? This is a common topic in system design, and the question arises whenever 600 input resources or supply demands vary. Hydroelectric dams are best designed to provide maximum kilowatt hour 601 (not kW), which means we target mean flow values. This decision is fairly trivial for the Blue Nile River that has 602 very low flow rate during the dry season. Targeting near peak or peak flow rate makes no economic sense. The 603 remaining question is then, why is it sized for 6,000 MW? Asfaw Beyene, Professor of Mechanical Engineering 604 and Director of the Center for Renewable Energy and Energy Efficiency at San Diego State University stated 605 that GERD is being oversized (International Rivers, 2013). According to him the consequences of the oversized 606 Dam means that more than half of the turbines will be rarely used. The height of the Dam and flow rate fix 607 the potential of the power generation. The GERD's available power output, based on the mean flow rate (the 608 average of the River's flow throughout the year) and the Dam's height (145 m), is about 2,000 MW. There is little 609 610 doubt that the system has been designed for near-peak flow rate, but that high flow only happens during the 611 2-3 months of the rainy season. The planned 17 turbines are in excess of what can be produced given the Dam's height and the River's flow rate. Targeting near peak or peak flow rate makes no economic sense. Engineers 612 use a calculation called "plant load factor" to describe the ratio of a power plant's actual output over a period 613 of time, to its potential output if it were possible for it to operate at full capacity indefinitely. In the case of 614 GERD, the load factor for the Dam designed to produce 6,000 MW would be about 30%. If it were "right-sized" 615 to 2,000 MW, its load factor would be about 90%. The Dam is sized for the peak flow rate of the River, which 616 lasts just a few months. The peak flow rate of the Blue Nile River is under 6,000 m 3 /sec, even exceeding 6,500 617 m 3 /sec once in a while. With 145 m of the Dam's height, this peak flow can produce about 7,000 MW. The 618 average flow rate of the Blue Nile River is reported to be much lower. So, given the height of the Dam and the 619 flow rate, there is no way the Dam can produce 6,000 MW for more than 3 months of the year even if the Dam 620 would store the difference between peak-flow and design-flow rates. The only scenario under which the output 621 will be annually consistent is if the hydroelectric dam is designed for a mean flow, which is about 1,456 m 3 /sec.622 This will provide just less than 2,100 MW. The extra 10 or so turbines will be parked for about 9 months of the 623 year. The size calls for about 7 turbines with 350 MW each. Even if we add one extra turbine for maintenance 624 downtime, the appropriate design target should not exceed 2,800 MW. What does this mean in human terms? 625 According to the World Bank, Ethiopians use on average about 200 kWh of electricity per capita per year. A per 626 capita comparison is, however, less than useful because it shifts with population growth. A better comparison is 627 kilowatt-hours used per household per year, which is about 500 kWh for Sub-Saharan Africa. (For comparison's 628 sake, the global baseline is around 13,000 kWh/year, and the average US household uses 18,000 kWh per year, 629 including natural gas and electric.) If we assume 500 kWh/year per household, the 4,000 MW of "missing power" 630 could have covered more than 70 million households (not including the cost of transmission lines). If we take 631 a South African household average of 5,000 kWh/year, it could affect over7 million households. It has been 632 suggested that the concerned authorities of the project should make the matter transparent, rethink the number 633 of turbines that are to be installed, and resize the hydroelectric power output by reducing the number of turbines 634 (International Rivers, 2013). 635

636 10 VI.

637 11 Conclusion

In this paper the Authors have tried to explore the different impacts and dimensions of the Grand Ethiopian 638 Renaissance Dam (GERD). This Dam, with a total estimated cost of around US\$ 5 billion, is considered by the 639 Ethiopians as a symbol of modernity, development, hope and reducing poverty. The Dam, which is the largest 640 hydropower project in Africa, generating 6,000 MW electricity, will not only meet the country demands but 641 will also be exported to the neighboring countries. For Ethiopians, the Dam is empowering regardless of any 642 ethnicity of political affiliation. It will empower Ethiopia's plan to become middle income country and become 643 carbon emission free by 2025. Entirely financed by the Ethiopian Government, the Dam is said to be source of 644 pride for Ethiopians. According to the Ethiopian Government, the project will equally benefit the downstream 645 countries. The Dam has already affected the dynamics of the region and is a source of controversies between 646 647 Ethiopia, Sudan, and Egypt. The three countries have so far failed to agree on how to manage the water of 648 the Nile River. Egypt is worried that what impact the Dam will have on its water supplies. On March 23, 649 2015, the three countries signed an agreement on Declaration of Principles on GERD in Khartoum, Sudan, as a sign of future cooperation. The study's commission by the three governments has not been released yet, and 650 the real scale of the environmental impact is unclear. What certain is that a successful GERD will play an 651 important role in empowering development and will contribute to the future of Ethiopia. Nevertheless, regardless 652 of the importance of GERD to Ethiopia, in particular, the issues of such a Dam should be negotiated and agreed 653 upon, in advance, among the three riparian countries of the Nile River (Ethiopia, Sudan, and Egypt), which 654

will be affected, negatively or positively, by such a mega project, in order to avoid any future conflicts. So, 655 geopolitical agreements, based on strategic plans, should be reached among Ethiopia, Sudan, and Egypt. In 656 addition, environmental, socioeconomic, cultural, legal, etc. impact assessment's studies should be carried out 657 before the beginning of the construction of the Dam, which (studies) unfortunately were not conducted. The 658 filling rate of the reservoir, considered as major point of dispute, has not been established yet. Abebe (2014) 659 argued that the traditional doctrinal approach, one based solely on an examination of international water law, 660 treaties, and customary international law is unlikely to result in a legal conclusion that either state (Egypt and 661 Ethiopia) is likely to respect, because such an approach fails to consider the incentives, material capabilities, and 662 national interests of both countries. Transboundary water conflicts are frequently considered to be international 663 issues resulting from human modifications in the way water moves across the international boundaries. However 664 transboundary problems are more complex than this, and they arise when a decision affecting a resource in 665 one place has an impact on someone in another place. The goal of any water rights system is to achieve equity, 666 efficiency, and certainty. Critical element in any system of water right must define how the water can be used 667 and define relationships that each use has with the other users and uses in the system. Resolution of the Nile 668 River transboundary disputes via Rowland-Ostrom framework for common pool resources arrangement could be 669 among the viable solutions the way transboundary water conflicts are prevented and resolved. The best solution 670 671 is to answer and see if conflicts can be prevented. The key to preventation is understanding and defining the 672 relationships that exist within the water rights system for the equitable use of shared water resources, including 673 on other common transboundary resources (forest, oil/gas and minerals). Revising a water rights system is never easy, but if transboundary conflicts are to be prevented, this the starting point. Egypt in any case has little 674 ground for negotiating a favorable deal. It has always asserted its right to the lion's share of the Nile River 675 waters, formalizing that claim in the 1959-Nile Waters Agreements, with little regard to the needs of upstream 676 countries. Hosni Mubarak compounded that slight during his long reign as Egypt's President, taking other Nile 677 Basin's countries for granted and effectively withdrawing from the rest of Africa (Conniff, 2017). 678

It has been suggested that, the key factor to reconcile the contrasting concept of 'nationalism' and 'regional 679 hydrosolidarity" is to expand traditional integrated water resources management to better include the cultural, 680 social and political complexity of the GERD (Abdelhady et al., 2015). According to Conniff (2017), as Egypt 681 slept, a competent government in Ethiopia has rebuilt its economy, deftly worked with both U.S. and Chinese 682 interests, and launched a hydropolitical offensive to re-order the region, not just in political or theoretical terms, 683 but on the ground, by asserting control over the Nile waters that are the region's lifeblood. The only international 684 685 agreement that directly addressed transboundary water resources was between France and Switzerland, whereby both countries set aside international law in favor of a simple agreement on a schedule of water extraction and 686 artificial recharge for aquifer management. The case highlights a glaring omission in current international law. 687 International legal principles cover surface water but do not address important specific conditions applicable to 688 groundwater, an important resource depended upon by half of the world's population (Rowland, 2005). In line 689 with this, Egypt needs to invest in desalinization for fresh water, water-saving drip irrigation, and come up with an 690 Aquifer Storage Recovery (ASR) scheme, artificial recharge and scheduled water extraction, in order to minimize 691 the compounded effects of the Grand Ethiopian Renaissance Dam (GERD) and saline sea water intrusion along 692 the Mediterranean coast. With Egypt now also facing a "contraceptive crisis," better government investment in 693 family planning would also help for the longer term. But with the Nile no longer their birthright, and the Nile 694 Delta gradually disappearing into the Mediterranean Sea, millions of Egypt's people will obviously need to look 695 elsewhere for a promising future. Perhaps, a way out from the current crisis with Ethiopia, due to the construction 696 of GERD, could be connecting Nile and Congo water system, through diverting water considered to be as an 697 alternative way of ensuring Egypt's water security, despite its inevitable engineering challenges being the Congo 698 River and the White Nile River flow at different altitudes, and, thus, linking them would require construction 699 of massive infrastructures (by digging a 600-km canal together with pumping stations and construction of huge 700 dams) to transport water from the Congo Basin to the Nile Basin. 701

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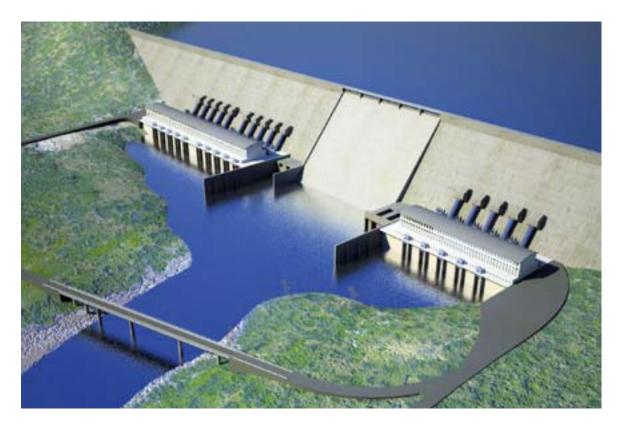


Figure 1:





Figure 3: Figure 3 :



Figure 4:

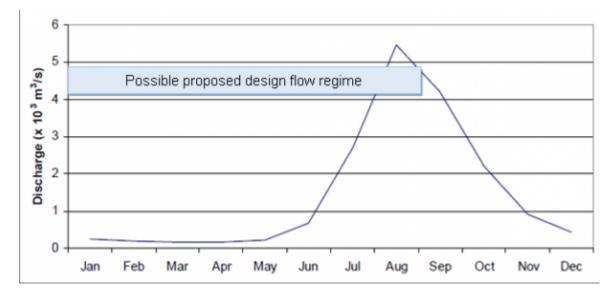


Figure 5:

1

Wikipedia)	
Type of Dam	Gravity, roller-compacted
	concrete
Impounds	Blue Nile River
Height	175 m
Length	1,800 m
Elevation at crest	645 m
Spillway Type	Controlled overflow
Spillway Capacity	$15,000 \ { m m} \ 3 \ /{ m s}$
Total Reservoir Capacity	79×10 9 m 3 (79 BCM)
Turbines	$16 \ge 375$ MW Francis turbines
Saddle Dam Height	45 m
Saddle Dam Length	4,800 m

Figure 6: Table 1 :

f) Assumed Oversizing of the Grand Ethiopian Renaissance Dam The peak flow rate of the Blue Nile River is 5,663 m 3 /sec. Data from Water Balance Assessment of the Roseires Reservoir in South Sudan (Khartoum, Sudan; Ministry of Irrigation and Water Resources, Sudan) gave a flow rate of the same range: 6,944 m 3 /sec in 1985; 5,208 m 3 /sec in 1995; and 5,787 m 3 /sec in 2005 (Beyene, 2013). The numbers for the Roseires Dam in South Sudan are more reliable since the Dam is close to the Ethiopian-Sudanese borders. The Dam is reported to have 145 m height. The flow rate and the Dam height fix the maximum possible theoretical power output from the Dam at about 7,250 MW, assuming some 90%efficiency for the Francis turbine. The annual peak flow rate varies, but the above average value 5,663 m 3 /seccan be assumed for further analysis. If the Dam were designed to use this peak flow, most of the turbines of the 7,250 MW have to idle when the flow rate drops below 5,663 m 3 /sec, and there would be no storage required if not for the required head (elevation). In fact, even after years of initial storage time, the reservoir cannot possibly produce the peak flow rate for extended period of time. The average flow rate of the Blue Nile River is reported to be about 2,350 m 3 /sec. This average for the same height of the Dam would provide about 3,000 MW power output. Reverse calculation yields 4,700 m 3 /sec flow rate (Figure

Figure 7:

11 CONCLUSION

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